

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EB-08 COME-00 AGRE-00 L-03 STR-06  
INT-05 EPA-04 CEQ-01 OES-07 NSF-02 CIAE-00 INR-07  
NSAE-00 SS-15 NSC-05 DODE-00 PA-02 USIA-15 PRS-01  
SP-02 /096 W

-----121185 250325Z /73

R 241845Z JAN 78  
FM AMCONSUL WINNIPEG  
TO SECSTATE WASHDC IMMEDIATE 2131  
INFO AMEMBASSY OTTAWA  
AMCONSUL TORONTO  
AMCONSUL CALGARY  
ALL OTHER CONGENS BY POUCH

UNCLAS WINNIPEG 42

PASS AGRICULTURE FAS/HUGHES

E.O. 11652: N/A  
TAGS: PGOV, SENV, EAGR, BGEN  
SUBJ: AMBASSADOR AND MANITOBA PREMIER DISCUSS CATTLE  
BLOCKADE, GARRISON/ROSEAU PROJECTS, AND CONVENTION TAX

REF: (A) WINNIPEG 38 (NOTAL)  
(B) WINNIPEG 30 (NOTAL)

1. ON JANUARY 23, AMBASSADOR ENDERS MADE HIS FIRST  
OFFICIAL CALL ON MANITOBA PREMIER STERLING LYON DURING  
WHICH THE FOLLOWING ISSUES WERE DISCUSSED.

2. CATTLE PICKETS. NOTING PREMIER LYON S APPREHENSION  
OVER NORTH DAKOTA CATTLE PICKETS (REF A), AMBASSADOR  
ENDERS EMPHASIZED THAT WHILE USG IS CONCERNED OVER INTER-  
FERENCE WITH TRANSBOUNDARY CATTLE TRADE, NO FEDERAL  
STATUTE HAS BEEN VIOLATED AND THEREFORE PRIMARY RESPON-  
SIBILITY FOR CONTROLLING SUCH ACTIONS RESTS WITH STATE  
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LAW ENFORCEMENT AGENCIES. THE FEDERAL GOVERNMENT HAS  
MADE ITS CONCERNS KNOWN TO THE VARIOUS STATES ABOUT THIS,  
AND WE HOPE THAT THERE WOULD BE A DECREASE IN THIS KIND  
OF ACTIVITY. AT THE SAME TIME. THE AMBASSADOR OBSERVED  
THAT THERE ARE STRONG SENTIMENTS IN AMERICAN AGRICULTURE  
TO PUBLICIZE THE PRICING PROBLEMS WHICH AMERICAN  
FARMERS ARE EXPERIENCING AND IT APPEARS THAT THEIR

MESSAGE TO WASHINGTON HAS REACHED THE INTENDED AUDIENCE. FURTHERMORE, THERE ARE PLANS FOR SECRETARY BERGLAND TO MEET WITH HIS CANADIAN COUNTERPART BEFORE LONG TO DISCUSS TRANSBOUNDARY BEEF TRADE. PREMIER LYON DID NOT PURSUE THIS FURTHER EXCEPT TO SAY THAT IT HAS PROBABLY BEEN A GOOD THING THAT THE TRUCK DRIVERS SO FAR HAVE NOT BEEN MANITOBA FARMERS WHO OWN THE CATTLE THEMSELVES AND, THEREFORE, THE PROSPECT OF VIOLENCE HAS BEEN LESSENED.

3. GARRISON DIVERSION PROJECT. IN BRIEFING THE PREMIER ON THE STATUS OF GARRISON, THE AMBASSADOR UNDERLINED THAT INTERIOR S FEBRUARY 1ST REPORT ON GARRISON WILL BE A DRAFT RECOMMENDATION FOR CONSIDERATION WITHIN THE USG. THE GOC AND PROVINCES, THROUGH OTTAWA, WILL ALSO HAVE AN OPPORTUNITY TO COMMENT BEFORE A FINAL USG POSITION IS TAKEN. AT THE SAME TIME, THE AMBASSADOR POINTED OUT THAT THERE IS STILL STRONG SENTIMENT IN NORTH DAKOTA TO SEE THAT THE PROJECT GOES FORWARD IN SOME FORM, AND IT SEEMS LINELY THAT THERE WILL HAVE TO BE SOME GIVE AND TAKE ON THIS ISSUE. THIS AFFORDED PREMIER LYON THE OPPORTUNITY TO RE-STATE HIS GOVERNMENT S POSITION ON GARRISON, TO WIT, UNLESS THE USG IS PREPARED TO ESTABLISH A VERY LARGE COMPENSATION FUND (PERHAPS DOLS 200 - 300 MILLION) FOR POSSIBLE DAMAGE TO MANITOBA, THE PREMIER BELIEVES IT WILL BE MORE ECONOMICAL IN THE LONG RUN FOR NORTH DAKOTA TO UNCLASSIFIED

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DEVISE A SYSTEM WHEREBY ALL RETURN FLOWS FROM THE GARRISON DIVERSION WILL BE RETAINED ON THE U.S. SIDE OF THE BORDER AND KEPT OUT OF THE RED RIVER SYSTEM. IN SHORT, MANITOBA DOES NOT WANT ANY COMPENSATION, MITIGATION, OR AMELIORATION EMANATING FROM THE GARRISON PROJECT. IT SIMPLY DOES NOT WANT ANY OF GARRISON S POLLUTED WATERS TO FLOW INTO THE PROVINCE.

4. ROSEAU RIVER. THE AMBASSADOR TOOK NOTE OF PRESS REPORTS (REF B) THAT MANITOBA HAD INFORMED OTTAWA OF ITS 'REJECTION' OF A U.S. COMPENSATION PROPOSAL FOR THE ROSEAU RIVER PROJECT. WHILE MAKING IT CLEAR THAT ONE OF HIS MAIN THRUSTS IN DISCUSSING ENVIRONMENTAL ISSUES HAS BEEN TO DISPEL ANY 'LINKAGE' BETWEEN OR AMONG VARIOUS DISPUTES, THE AMBASSADOR THOUGHT THAT SUPPORTERS OF GARRISON MIGHT USE HANITOBA S TURN-DOWN OF THE IJC S RECOMMENDATION ON ROSEAU AS A LEVER TO CARRY THROUGH ON GARRISON DESPITE IANADIAN OBJECTIONS AND IJC RECOMMENDATIONS TO THE CONTRARY. ALTHOUGH PREMIER LYON WAS NOT IMMEDIATELY CONVERSANT ABOUT DETAILS OF MANITOBA S LETTER TO EXTAFF MINISTER JAMIESON, HE SAID HIS GOVERNMENT HAD FOUND STRONG SENTIMENT IN THE AFFECTED AREA OF SOUTHERN MANITOBA AGAINST

TO THE COMPENSATION PROPOSAL. FURTHERMORE, ACCEPTANCE OF THE ROSEAU PROPOSAL, IN HIS VIEW, WOULD HAVE BEEN INCONSISTENT WITH THE POSITION MANITOBA HAS TAKEN ON GARRISON.

5. CONVENTION TAX. SINCE WINNIPEG IS AN IMPORTANT CANADIAN CONVENTION CENTER, THE AMBASSADOR APPRISED PREMIER LYON THE INITIATIVES WHICH VICE PRESIDENT MONDALE HAD ANNOUNCED DURING HIS RECENT VISIT. PREMIER LYON INDICATED HE WAS PLEASED TO HEAR THIS, SINCE IT COULD HAVE A POSITIVE AFFECT ON TOURISM IN MANITOBA.

6. FOLLOWING MEETING WITH PREMIER LYON, IN AN IMPROMPTU PRESS CONFERENCE, AMBASSADOR REITERATED SUBSTANCE OF DISCUSSION WITH PREMIER LYON WHICH WAS GIVEN CONSIDERABLE UNCLASSIFIED

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COVERAGE ON RADIO AND T.V.  
HUTSON

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## Message Attributes

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